# THE U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES PUBLIC HEALTH SERVICE

# CENTERS FOR DISEASE CONTROL AND PREVENTION NATIONAL INSTITUTE FOR OCCUPATIONAL SAFETY AND HEALTH

convenes the

WORKING GROUP MEETING

ADVISORY BOARD ON

RADIATION AND WORKER HEALTH

## LINDE SITE PROFILE

The verbatim transcript of the Working

Group Meeting of the Advisory Board on Radiation and

Worker Health held in Cincinnati, Ohio on

March 26, 2007.

STEVEN RAY GREEN AND ASSOCIATES NATIONALLY CERTIFIED COURT REPORTERS 404/733-6070

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#### TRANSCRIPT LEGEND

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## PARTICIPANTS

(By Group, in Alphabetical Order)

#### BOARD MEMBERS

## EXECUTIVE SECRETARY

WADE, Lewis, Ph.D.
Senior Science Advisor
National Institute for Occupational Safety and Health
Centers for Disease Control and Prevention
Washington, DC

#### MEMBERSHIP

1

2

3

BEACH, Josie Nuclear Chemical Operator Hanford Reservation Richland, Washington

GIBSON, Michael H.
President
Paper, Allied-Industrial, Chemical, and Energy Union
Local 5-4200
Miamisburg, Ohio

LOCKEY, James, M.D.

Professor, Department of Environmental Health
College of Medicine, University of Cincinnati

ROESSLER, Genevieve S., Ph.D. Professor Emeritus University of Florida Elysian, Minnesota

#### IDENTIFIED PARTICIPANTS

BEHLING, HANS, SC&A
BLOOM, CINDY, NIOSH
CHAN, DESMOND, SC&A
CHANG, CHIA-CHIA, NIOSH
CRAWFORD, CHRIS, NIOSH
ELLIOTT, LARRY, NIOSH
HOFF, JENNIFER, ORAU
HOWELL, EMILY, HHS
KOTSCH, JEFF, DOL
MAKHIJANI, ARJUN, SC&A
MAURO, JOHN, SC&A
NETON, JIM, NIOSH
OSTROW, STEVE, SC&A

#### PROCEEDINGS

1 (1:00 p.m.)

#### WELCOME AND OPENING COMMENTS

# DR. LEWIS WADE, DFO

DR. WADE: This is Lew Wade. I have the privilege of being a designated federal official for the Advisory Board, and this is a meeting of the work group on the Linde site profile of that Advisory Board. This work group is chaired by Gen Roessler. Josie Beach, Dr. Lockey and Mr. Gibson are members of the work group. They're all here and present in the room.

Let me start by asking if there are any other Board members who are connected to this meeting by telephone.

(no response)

DR. WADE: Are there any Board members
connected by telephone?

(no response)

DR. WADE: Okay, so I judge we don't have a quorum of the Board; and therefore, we can

continue with our deliberations. What I'll do is go through some introductions. We'll start with the people around the table. Then I'll ask for other members of the NIOSH/ORAU team to identify themselves, other members of the SC&A team to identify themselves.

employees who are on the call by virtue of their employment. I'll ask if there are members of Congress, their staff, workers or worker representatives that are on the call. I'll then ask that anyone who wishes to be identified, do that. And then before we begin the deliberations, I'll give you a little talk about phone etiquette and things we should try to avoid.

So let's begin by going around the table. I will also ask that for members of the Board, SC&A, ORAU and the NIOSH people who identify if they have any conflicts relative to the Linde site.

This is Lew Wade. Again, I work for NIOSH and serve the Advisory Board.

DR. NETON: This is Jim Neton. I work for NIOSH, and I am not conflicted at Linde.

1	MS. HOWELL: Emily Howell with HHS, no
2	conflicts.
3	DR. OSTROW: Steve Ostrow with SC&A, no
4	conflict.
5	DR. MAURO: John Mauro with SC&A, no
6	conflict.
7	DR. BEHLING: Hans Behling, SC&A, no
8	conflict.
9	DR. ROESSLER: Gen Roessler, Advisory Board,
10	no conflicts.
11	MR. GIBSON: Mike Gibson, Advisory Board, no
12	conflicts.
13	MS. HOFF: Jennifer Hoff, ORAU team, no
14	conflicts.
15	MR. CRAWFORD: Chris Crawford with NIOSH
16	OCAS and no conflicts.
17	MS. BEACH: Josie Beach, member of the
18	Board, no conflicts.
19	DR. LOCKEY: Jim Lockey, Board member, no
20	conflicts.
21	MR. ELLIOTT: Larry Elliott, I work with
22	NIOSH. I have no conflicts.
23	DR. WADE: Now let's go out to those on the
24	telephone. We'll start with members of the
25	NIOSH/ORAU team.

1	MS. BLOOM: Cindy Bloom, no conflicts.
2	DR. WADE: Other members of the NIOSH/ORAU
3	team?
4	(no response)
5	DR. WADE: Members of the SC&A team?
6	MR. CHAN: Desmond Chan, no conflict.
7	DR. MAKHIJANI (by Telephone): Arjun
8	Makhijani, no conflicts.
9	DR. WADE: Hello, Arjun.
10	Other members of the SC&A team?
11	(no response)
12	DR. WADE: Other federal employees who are
13	on the call by virtue of their employment?
14	MR. KOTSCH (by Telephone): This is Jeff
15	Kotsch, Department of Labor.
16	DR. WADE: Hi, Jeff, as always welcome.
17	I'm asking for members of federal
18	employees who are on the call by virtue of
19	their employment.
20	MS. CHANG (by Telephone): Chia-Chia Chang
21	with NIOSH.
22	DR. WADE: Hi, Chia-Chia.
23	Any other?
24	(no response)
25	DR. WADE: I've also already asked for

1 NIOSH/ORAU team and SC&A team. I'm going to 2 move now to members of Congress, their staff, 3 workers or worker representatives. 4 (no response) 5 DR. WADE: Anybody on the call who wishes to 6 be identified that hasn't already identified? 7 (no response) 8 DR. WADE: Okay, before we begin I'd ask you 9 to use common sense in terms of your 10 connection by telephone. If you're not 11 speaking, then mute your phone. If you are 12 speaking, speak into a handset as opposed to using a conference call. There's all kinds of 13 14 background. Be mindful of background noises. 15 Again, we want to use conference calls. 16 facilitates the Board's work, but if there are 17 poor etiquette practiced, it can be difficult 18 for us to do this. So think about background 19 noises. Think about what you're doing, and 20 we'll begin. 21 Gen? 22 INTRODUCTION BY CHAIR 23 DR. ROESSLER: So we're meeting to go 24 through the issue resolution matrix for the

Linde findings. The first thing I'd mention

is that we did get this, the SC&A findings,
the NIOSH response. We received a copy from
Chris which was a little difficult to read for
those of us who have reading glasses. The
font was kind of small.

Steve actually took that and put it in a bigger font. I hadn't asked him to do it, but I appreciate it. And it's in a landscape form so if anybody needs this extra little help in looking at it, I did make another copy. I've got just one. I wonder if there's another copy for Mike to look at.

Ostrow who's working with us, and the NIOSH person is Chris Crawford. Typically, in these work group meetings we go through the matrix step-by-step. I would like to propose doing this a little differently. I'm not feeling real strongly about it, but Steve had sent to me a list -- I had asked him for the most significant issues that SC&A found. And he sent me a copy of that, and I sent them to the work group. I'm not sure if Mike got his.

And I was wondering if it would be more efficient to go through it from that

point of view, not actually step-by-step through the matrix but deal with the significant issues. And I can call those out as we go. Those significant issues I think are also in your review of the site profile, aren't they?

DR. OSTROW: Maybe not. Gen, I'd like to change it a little bit here. We had sent you the significant issues I think like last Tuesday before we had the NIOSH response, which means there is a difference. And after spending the weekend looking at the two of them, some of the significant issues we sent you, I don't think are that significant any more.

DR. ROESSLER: Well, that's good.

DR. OSTROW: I think we'd like to do a little bit of what you propose, and we have a few significant issues that we'd like to discuss first, and maybe then go through the 22 comments we have. Some of them are not too important after reviewing things. Just a few of them have actually some importance, and a number of them are quite redundant. So I think we'd like to proceed in a little bit

1 different order than what we had sent you. 2 DR. ROESSLER: So what you're suggesting is 3 out of the list of significant issues you sent 4 around to the work group that you now have a 5 different list, a shorter list, of significant 6 issues. So perhaps the approach, if this is 7 okay with Chris and the rest of the work 8 group, would be to for you to say here's the 9 issue we want to discuss first. 10 DR. OSTROW: Yeah, I think so. I'd like to 11 give a little introduction which will be very 12 brief, what we see as some significant things. 13 Then I think we could go through the 14 individual issues fairly quickly. Most of them are sort of either short discussion or no 15 16 never mind and just concentrate on the couple 17 that are of more significance. 18 DR. ROESSLER: So to do this you would take 19 the matrix then, point out the issue so we 20 could all look at it and follow through on 21 that. 22 Now how do you feel about this, Chris 23 and Jim? Would this be an appropriate --24 DR. OSTROW: We'll cover everything in the 25 matrix but --

DR. WADE: If I can ask you just to speak up
a little bit if you could.
DR. ROESSLER: Okay, so
DR. MAKHIJANI (by Telephone): This is
Arjun. This is Arjun. Steve, did you get my
e-mail on the weekend?
DR. OSTROW: Yeah, I got it with my, I
looked at it just before I went to bed
actually. Yeah.
DR. MAKHIJANI (by Telephone): Okay, so I
guess you'll factor that list in as you feel
appropriate?
DR. OSTROW: I will. If I miss anything,
please jump in.
DR. MAKHIJANI (by Telephone): Okay, great.
Thanks.
DR. ROESSLER: Okay, so go ahead and take
the (unintelligible).
INTRODUCTION BY DR. OSTROW
DR. OSTROW: I just want to say that I was
the lead reviewer on the Linde profile for
SC&A. And the other person who did a lot of
the work, Desmond Chan, is on the telephone
line also and Desmond should jump in also if
necessary.

The first thing I'd like to say is that in reviewing our comments in the actual full report and in the issue resolution matrix, I must say I have to apologize a little bit to NIOSH and ORAU that our language was a little bit overblown in a couple of cases where we used some language as a little bit intemperate, and we criticized maybe too much. And please forgive us.

You know, this was after reading and re-reading and re-reading, we got a little bit tired of reading, you know, and after awhile got a little bit testy in some of the comments. So don't take it too personally some of our comments.

DR. WADE: I hope you learned from that experience and won't do that again.

DR. OSTROW: That's right. We'll tone it down a little bit.

The way I read it is that for the internal dose is the main area that we're concerned with in this. And the way I read it is that we started out, ORAU started out with air concentration data which was taken primarily from the AEC report, New York

Operations office, 1949 report. And this is the basis for the data which we have a copy of if you have to refer to it.

That's "Health Hazards in NYOO

Facilities Producing and Processing Uranium

Status Report", April 1<sup>st</sup>, 1949, in which the 
- I guess it was the AEC New York Operations

Office looked at various uranium processing

plants in New York state and looked at the

Health Physics. I think there were seven

plants and Linde was one of them.

This formed the basis of the internal dose based on measurements that were taken at Linde. The maximum value for airborne concentration was 33 MAC which is found for Linde. I was looking at some data and that air concentration data was then used for internal dose in the ORAU calculations. And the internal dose consisted of two parts, inhalation and ingestion. So it was used for an inhalation and ingestion.

Now some of the questions we've had, first of all we looked at, since everything is based, or a lot of it's based on this 33 MAC assumption, is that a good assumption to start

1 Is 33 MAC really a limiting value of 2 the site? 3 MS. BLOOM (by Telephone): John, this is 4 Cindy Bloom, and since this first came out 5 which we were on a tight schedule, we've 6 assembled the internal dosimetry data that 7 would better relate to the issue. And I quess 8 from where I sit, I would propose we go back 9 and analyze that data. We have a little over 10 700 uranium bioassay results, urinalysis 11 results that we can use to develop the 12 internal intakes a little bit better I think. 13 DR. OSTROW: Okay, so you're saying that 14 you're going to be re-looking at the internal 15 dose using this bioassay data that you have 16 now? 17 MS. BLOOM (by Telephone): Correct, with 18 NIOSH's permission and approval. 19 DR. MAKHIJANI (by Telephone): Cindy, this 20 is Arjun. Does the bioassay data span the 21 different production periods, you know, the 22 African ores, the U.S. ores, and just 23 concentrates, so on? 24 MS. BLOOM (by Telephone): Arjun, there is an SEC that goes through October 31st, 1946 --25

1	DR. OSTROW: `Forty-seven, `forty-seven.
2	MS. BLOOM (by Telephone):and there was
3	no African ore production during the
4	production periods after that time. They
5	started with U-02 concentrates.
6	DR. MAKHIJANI (by Telephone): Oh, okay,
7	thank you, thank you. Yeah, I'd forgotten
8	that.
9	MS. BLOOM (by Telephone): So the bioassay
10	actually that we have right now is from the
11	end of 1947 through the very beginning of
12	1950.
13	DR. MAKHIJANI (by Telephone): Thank you,
14	thank you for clarifying that. I had
15	forgotten that.
16	MS. BLOOM (by Telephone): You're welcome.
17	DR. ROESSLER: Steve, are you giving us
18	background now? Are you dealing with a
19	particular issue
20	DR. OSTROW: I'm just giving you two more
21	minutes of background so you can see where
22	we're coming from, then we can talk about
23	issues.
24	DR. ROESSLER: Okay.
25	DR. OSTROW: So anyway, so some questions,

1 first, as I said is the 33 MAC a good number? 2 Is it really, because if it really is a 3 limiting value, some of our comments go away. 4 Two, can you legitimately estimate 5 airborne concentrations, are the inhalation 6 doses from the air concentration data in the uranium facility? We have some questions 7 8 about that. How widely you can relate the 9 two. 10 And three --11 MS. BLOOM (by Telephone): I'm sorry. 12 didn't hear two. There's a cell phone it 13 sounds like on this line. 14 DR. OSTROW: I think two was can you 15 reliably estimate inhalation doses from 16 airborne concentrations in a uranium facility? 17 And three is the ingestion thing. 18 was assumed that the ingestion is 0.2, 20 19 percent of the inhalation. Is that a good, 20 valid procedure to take also? 21 So this is all like a sequence of 22 things to look at for the internal dose. 23 That's basically where we're coming from. So 24 I think I would go through our specific 25 comments. A number of them are redundant, and a number of them deal with these issues.

And a number of them we looked at over the weekend and decided aren't too important. So I think we can start like at issue number one, just run through, and the ones that aren't important we can get rid of quickly.

Sound okay with everyone?

DR. ROESSLER: Sound okay, Chris?

MR. CRAWFORD: Yes.

#### ISSUE ONE

DR. OSTROW: Number one, this is where I, one of the things I apologize for. I criticized too much maybe the way it was done. And NIOSH said my comment's too general and all that and so forth. This is what we criticized basically that there were unsupported assumptions and significant uncertainties in the information used.

Well, maybe that's overstating it. We do have some comments though on some specific issues. For example, whether -- this is sort of general. Were all the contaminated areas taken care of. For example, when we did interviews with the workers up in the Buffalo area after we started doing our review, the

workers seemed to think there were more

contaminated buildings and areas than were

identified in the site profile. Whether these

were important or not, the workers seemed to

think there were more areas than that.

There was also the issue, which I don't know if it was mentioned in the site profile. I didn't find it. But if tunnels, apparently, there are all sorts of utility tunnels that ran under the buildings, and the workers have been giving stories about how, especially when it rained and this that and the other thing, the water would be dripping down. And if the buildings were contaminated, then the water in the tunnels would be contaminated. And I don't know if this was looked at or not or if this really happened or not. These are recollections and 50 years ago.

The workers mentioned various piles of radioactive stuff, water and other things outdoors. I know the report mentioned a few places that you had looked at piles of radioactive stuff outdoors. But this is just a question of whether, you know, how deeply

you looked. Did you include everything that you could find in that? Are there other things?

And one of the issues that came up a little bit later that we actually pulled out separately, the burlap bag business, which you did mention in your report, but apparently there were tens of thousands of burlap bags. These are the ones that were used to hold uranium, uranium rods and ore, arrived in rail cars and workers pulled the stuff off in 50 pound burlap bags.

When the bags were empty, they stacked the bags up in piles, and the workers recollect sitting and eating lunch on them because they were nice and comfortable outdoors. And I know the bags were supposedly empty, but since it's burlap, and they've got a lot of uranium dust, they probably had some activity which may be small for one bag, but if you've got lots of bags and your sitting on it, maybe that's an important contributor, maybe yes, maybe no. That's something to look at.

So that's issue one. There's nothing

to resolve, really, in issue one. It's just a question of taking a look at some more things. Oh, and one other thing that Arjun had brought up in his e-mail that he sent last night, the burlap bags were eventually burned, I think, or incinerated.

Now I didn't see any mention in the TBD of an incinerator and which either means that there was one, maybe there wasn't one onsite. But somewhere they incinerated all these bags, and I'm not sure where they incinerated them.

MS. BLOOM (by Telephone): There were two different periods of time, John. There was burning of the bags. There was an incinerator. I found a reference that mentioned it in 19, the earlier 1940s. Also, those were the ore bags that were referred to. And remember again that there's an SEC based on the internal exposures during the earlier years. And so we're looking at November 1947 forward for internal exposure from whatever might have been on site at that point.

MR. CHAN: (by Telephone): Cindy, this is

Desmond Chan. When we talked to the workers,

1 they actually were talking about there's 2 thousands of bags after the '50s. They're 3 still sitting behind building 30s in the bay 4 area when they have other trucks coming in and 5 And they're piling up there. 6 probably are just sitting there for like a few 7 years before they are moved away or 8 incinerated or burned. So I think that is 9 what we are so concerned about. 10 MS. BLOOM (by Telephone): I think we 11 probably all need to go back and look at the 12 references and see what's there because I do, 13 I have seen references to piles of bags 14 sitting onsite. I do see information that 15 indicates that procedures changed over time. 16 But at this point I'm not willing to --17 MR. CHAN (by Telephone): I understand, 18 yeah, we'll just point out that there's some 19 concern there. 20 MS. BLOOM (by Telephone): Right. 21 DR. MAURO: This is John Mauro. I'd like to 22 also add maybe it's more about a policy 23 question. I understand there is a break point 24 between the SEC period and a non-SEC period. 25 But nevertheless, the matrix for doing dose

reconstruction there are the non-presumptive cancers that still need to be dealt with. And so I would imagine that the technical issues that we may have that may apply or be of concern during the, I guess, what's it? Pre-1947 or (phone interference) time period. The SEC (phone interference). We're still interested in that, and I believe it's valid to address issues, even though they aren't in the SEC period.

DR. NETON: We have to look at the definition that the SEC has and what reasons the SEC was granted, for example, that says we just have no knowledge of reconstructing four doses because there's no data, then when it comes to reconstructing non-presumptives we would say can't do it.

DR. WADE: But you should raise your technical issues. They need to be looked at in light of the SEC definition to see if we really need to dismiss the issue because the SEC definition says we can't, we haven't learned anything about that. Or if it doesn't, then it might relate to the non-presumptive cancer. So you should raise your

1 issues. 2 DR. NETON: In fact, the only revision to, 3 that I see in this TIB or this site profile 4 was PC-1, which was issued to incorporate. 5 We've gone through the site profile and 6 modified it to deal with non-presumptive 7 cancers. Or modified to incorporate the 8 comments that were raised in the SEC that kind 9 of said what we can and cannot do in this 10 document. Good point. 11 DR. ROESSLER: So then going back to Steven 12 mentioning the burlap bags. Should that be 13 dealt with here or that's issue number 17? 14 Did you want to pursue it --DR. OSTROW: I think we did deal. 15 16 that's it for the burlap bags. I think it's 17 basically that they may have been an issue 18 from the early days on through the 1950s. And 19 basically we have to check and see how they 20 were handled, you know, whether they were 21 significant or not significant. 22 DR. ROESSLER: So are we actually discussing 23 issue 17 now is my question. 24 DR. OSTROW: Yeah, I think so. 25 DR. ROESSLER: I think we kind of jumped --

1	DR. OSTROW: Bounced around, didn't we?
2	DR. ROESSLER: Yeah.
3	DR. OSTROW: Good, we finished 17. That's
4	enough.
5	DR. ROESSLER: I just want to make sure. I
6	don't have anything to write here. What did
7	we say about 17? What's the conclusion on it
8	and what, is there an action item for NIOSH on
9	it?
10	DR. OSTROW: Yeah, I think 17's done. And I
11	think the action item, well, it's two action
12	items. One's for NIOSH to research the burlap
13	bag issue, take a look at their documentation
14	
15	MS. BLOOM (by Telephone): Excuse me. Item,
16	issue 17 is related to external exposure.
17	It's not related to internal exposure.
18	DR. OSTROW: Yeah, yeah, 17's external.
19	MS. BLOOM (by Telephone): I think then your
20	idea of picking an approach and sticking with
21	it is probably a good one until we capture the
22	issues that are important and don't bounce all
23	over the place.
24	DR. OSTROW: Okay, I'll try not to bounce
25	too much.

MS. BEACH: Well, and I have an issue with it being just external because if you're sitting on thousands of bags during lunch and break and someone flops down next to me, can I be contaminated by that? Or can I get some internal? So I think that needs to be explored to what, it says lightly contaminated, but what does that mean? And it says for years so --

MS. BLOOM (by Telephone): There are two different issues. There are the ore bags that came in prior to 1947 when the SEC was established, is now established. So those are in the SEC periods, and we've said we cannot reconstruct that dose. Now there's an allegation that burlap bags were still sitting around during that later period.

And the answer to that is we need to look into that further. We haven't seen evidence of that in the documentation that we've looked at. They were handling waste a little bit more efficiently it looked like to us when we reviewed the records. But we need to look into that for the internal issue after 1947.

1	DR. ROESSLER: So is that both an internal
2	and an external?
3	MS. BLOOM (by Telephone): Right, but issue
4	17 in the matrix is only external.
5	DR. OSTROW: That's true.
6	MS. BLOOM (by Telephone): There's another
7	issue somewhere before that on internal from
8	the bags.
9	DR. OSTROW: Okay.
10	DR. ROESSLER: Can you print that out so we
11	know where we're
12	DR. OSTROW: What issue is this?
13	DR. ROESSLER: So we can sort of follow
14	through on these and make sure we don't lose
15	something.
16	MS. BLOOM (by Telephone): Or just in
17	general on the internal ones. So I guess in
18	general I would go back and say that this has
19	to do with going back and looking. We now
20	have bioassay data to go back and use. So we
21	would capture it that way.
22	DR. LOCKEY: You're talking about issue 17?
23	This is Jim Lockey.
24	MS. BLOOM (by Telephone): Issue 17 when I
25	read the NIOSH report appeared to be looking

1 primarily at external dose issues. 2 internal dose issue we would look at that, and 3 that's really summarized sort of by issue two, I guess, the use of air concentration data. 4 5 We would go back and look at the bioassay data which would include consideration of the 6 7 internal dose from the burlap bags, the folks 8 who had bioassay. 9 DR. ROESSLER: So it appears we're now 10 talking about issue two and issue three 11 because Cindy's bringing up the urinalysis 12 data that would be used apparently in lieu of 13 doing the air concentration. Is that where 14 we're at? 15 MS. BLOOM (by Telephone): We would look at 16 both sets of data, Gen, but probably the 17 urinalysis data would win out as you point 18 out. 19 DR. ROESSLER: It seems like that may be the 20 most important issue on the table right now is 21 to evaluate that. Would that be what you 22 think, Steve? 23 DR. OSTROW: Yes, it comes with both 24 internal and external of the burlap bags and 25 what you would affect the air concentration

1 data if you sit on the bags and would have to 2 get dust in the air and breathe it in and 3 ingest it if you're eating lunch. 4 MR. CRAWFORD: Is that likely to exceed the 5 33 MAC? 6 DR. MAURO: I think that --7 DR. OSTROW: Probably not, maybe not but --8 DR. MAURO: Let's work our way down and as 9 the original plan. Work our way through and 10 the ones that we can do quickly, we do 11 quickly. And the ones we have to stay on, we 12 stay on. Otherwise, we're going to lose 13 control. 14 ISSUE TWO 15 DR. OSTROW: Okay, issue two. This is the 16 issue of air concentration data. As I 17 mentioned before, how valid is it to use the 18 air concentration data as the estimate for 19 internal dose estimation, as the basis for 20 internal dose estimation? 21 John, I think you had something to say 22 about that? Do you want to report on this? 23 DR. MAURO: Well, it turns out I've been looking at a lot of the air data for all the 24 25 AWE facilities on Chapman Valve, and Dow and

across the board. And the data -- now, as I understand it, the 33 MAC, I guess the bottom line is that we have some criticism of 33 MAC that to a certain extent I want to buffer down a bit.

As I understand it, the work done by the New York Operations Office in 1949, they took a number of measurements, a large number of measurements, for Linde. And they did come up with it looked like time-weighted averages for different operations. And the highest daily time-weighted average amongst the whole bunch that they saw was 33 MAC.

Now I walk away from that saying that's pretty good. One of my concerns has always been if I have a number of air measurements, each one's a time-weighted average representing a different type operation, and I have a bunch of workers, I'm not quite sure where they worked, but they did, in my opinion, you pick the highest time-weighted average because that's your, would be a plausible upper bound. So I walk away saying that's a pretty good number.

And we have some criticisms here that

there should be some uncertainty. I think in re-thinking this, you know, if you pick 33 MAC as a plausible upper bound, you don't really have to assign uncertainty because you've picked an upper bound, but it's a plausible upper bound. So I'm not saying it's off the charts, but it's up there.

The only thing that I walked away with that said I still have some concern is that it's not apparent when I read the NYOO report that the 33 MAC was obtained from breathing zone samples or from general air samples. My experience is that the relationship between intake and general air samples is pretty poor. There's lots of literature on that. But the relationship between breathing zone samples and intake is a lot better.

So my question to you -- I guess it's a layered question. One is if you were, in fact, going to base your model, your exposure matrix, on 33 MAC for inhalation of uranium -- we haven't even talked about the other radionuclides -- on first blush I would say it's a good number, but I would like to hear a little bit more about the degree to which that

33 MAC was obtained from general air samples or from breathing zone samples.

And I guess that's my question. You may have an answer to that, but on top of that it sounds like you did one better. It sounds like you've got a lot of bioassay data. Now if you've got 700 bioassay data samples that go back to the full time periods of concern, well now you've struck gold. And you can say a lot about what the intakes were.

You're in a position to validate the 33 MAC so it becomes a very important data source to support. It sounds like it's being done because of the SEC, but that's extremely valuable. But item number two simply boils down to I'd like to hear a little bit more about the 33 MAC and whether or not you think that represents the breathing zone sample or is that something that comes from general air samples.

DR. BEHLING: So can I ask a couple questions about the particular measurement?

This was a time-weighted average for, I assume, an entire shift for all the different workers. And was this part of an audit that

was announced? And sometimes that's a very critical thing if this was like an audit by NYOO, people tend to clean up their act for the duration of the audit. All of a sudden people wear respirators. They are mindful of certain things. They're being watched, and the question is if that particular measurement

And I'm not questioning the validity of that time-weighted value, but if this was done as part of a scheduled and known audit by the NYOO. One also has to look at it in the context with everyday, normal operation that may have been (inaudible). The conduct of workers is somewhat different.

MR. CRAWFORD: I think the respirator issue, while probably true, people would tend to wear them while inspectors were present, probably isn't relevant for the measurement, however, of the air concentrations.

DR. BEHLING: Well, yes and no. For instance, I'm looking at some key things that maybe I missed here in discussing, but I'm looking at some documents involving Fernald. And there's a right way to do something, and

there's a wrong way.

And one of the funny things was people were asked to transfer certain amounts of material including uranium from one location to another. And the operator was identified as saying if I do it very carefully, this is what general air sample data concentration would yield, and again, it's an empirical measurement.

And if I do it modestly carefully, this is what it'll do. And if I'm in a very hurry because of production quotas that are pushing at my back, I'm going to do it very recklessly. So yes and no. It's air sampling, but air sampling done under different conditions of motivation by the worker.

MS. BLOOM (by Telephone): Just to, in general at this period in time, the AEC was coming in to see what was going on. It wasn't really considered an audit in terms of we're going to beat you up if you're not doing well enough or if you're not following the rules. We want to collect information.

In general, they would collect

breathing zone samples, general area samples and sometimes process samples which tend to be even higher than the breathing zone samples.

I think that we've stated that we're going to go back and look at the bioassay samples so I think a lot of this is moot.

But I also think that you mentioned use of respirators. And I think you need to remember that this was a chemical operation involving hydrochloric acid. Hence, that should maybe color how much you think people were wearing respirators or not. I do think they were a little bit more likely in this kind of operation to be wearing their respirators. Certainly, the people who were the chemical operators --

DR. ROESSLER: Cindy, are you saying that you have bioassay samples during the period of time under discussion so you could validate that 33?

MS. BLOOM (by Telephone): Right, we're going to go back and look at a coworker study. We're not intending to either validate or reject the 33 MAC. That was our first approach at trying to come up with a way to

speed along the dose reconstructions. But we've now got this other data that we feel is more representative of what workers were actually exposed to.

So we're going to look at that and assuming that it is a valid set of data that covers a great enough period of time, we're going to substitute that, which doesn't mean we're going to lose that air sample data because that's good to know as well, but the reliance is going to be on the bioassay data as it has been for most every site profile where we can find bioassay data that's applicable.

Does that make sense?

DR. BEHLING: Does the bioassay data include isotopic evaluation or is it basically photofluorometric that just gives you units of uranium per liter? Based on the fact that we're also dealing with Belgian Congo pitch blend, what kind of bioassay data do we have?

MS. BLOOM (by Telephone): Once again I need to say that they were not processing ore as of 1947, November, 1947. They were starting with U-02. This is uranium urinalysis data. We do

have some radon breath analysis from 1944 and 1945 that could be used to estimate an upper bound on radium intakes, but I don't think that's an important point because we're moving forward from 1947.

Now I think as we move down the matrix when we talk about other radionuclides there may be an issue there. But I think we should hold off until we get to that place. Right now I'm just talking about uranium intakes.

DR. MAURO: This is John Mauro again. Just to help everyone around the table, this special study that was done by the New York Operational Office, they actually, it was only performed over a one-week period according to the data, to Linde. And they broke up the different types of operations into 21 separate different operations. And the one that by far had the highest time-weighted average was one particular called Group B and C operations which had the 33 MAC.

So my first reaction to that was,
well, of all the different types of
activities, certainly, all the workers weren't
involved. To assume every worker that was

there experienced a 33 MAC seems to be a reasonable, plausible bounding assumption. And now this dataset by the way not only for Linde but the other seven facilities, which include Harshaw and several others, they become a very important rock that all of the AWE work is standing on. And the fact that you now have bioassay data that goes along with this, you've found a holy grail.

In other words in my opinion a comprehensive evaluation of the validity of using time average, whether these are breathing zone or not I'm not sure, but let's assume they were, data as the rock you're standing on because by the way that's where OTIB-4 comes in. It's an extremely important document. This particular dataset now is going to validate the use of these air sampling data as a plausible upper bound. So I'm very happy to hear this, and I think it looks like, Jim, you're excited about doing this.

DR. NETON: Yeah, yeah.

DR. LOCKEY: John, how many samples were there in that database?

1 DR. MAURO: I'm looking at the columns and 2 out of those 21 the highest one that looks 3 like there was 15 samples. The second highest 4 there were three. The third -- so we're 5 talking a total of, I would just guesstimate 6 from eyeballing this table it looks like over 7 100. 8 DR. LOCKEY: A hundred samples. 9 DR. MAURO: Over 100 air samples. 10 DR. LOCKEY: And most of them are clustered 11 around what? What was the results? 12 DR. MAURO: They range from a MAC of less 13 than one. 14 DR. OSTROW: Most of them are less than one. 15 DR. MAURO: In fact most of, it turns out 16 interestingly there was that preferred level, 17 the 70 MAC. 18 DR. NETON: Seventy DPM. 19 DR. MAURO: Seventy DPM, right, right. 20 one MAC it looks like most of them, the vast 21 majority of them were below one MAC, the 22 preferred level. But there were a total of 18 23 out of the 100 or so that were above one MAC. And the worst one was, the worst cluster of 24 25 15, was one particular operation, the Group B

and C Operations it's called, that was the highest one amongst, that was 33 MAC.

And so someone to say in Linde operations if you happen to be working in Group B and C, your reasonable estimate for you would probably be on the order of 32 MAC. That appears to be the worst case, with the proviso that this was breathing zone. If it wasn't breathing zone but included a lot of general air samples, then you could question it.

DR. NETON: Well, we've been through this method before at Bethlehem Steel, and it's really, like Cindy said, a combination of breathing zone when the workers were actually doing a process. But when they take a break, and they go into a locker room, for example, they'll use a general area sample which I think is fairly representative of the area. It's not subject to the drop off in concentration as you move away from the exact source because you're fairly far, the general area samples were fairly far removed from the source of the generators.

DR. MAURO: So by definition when I hear

1 there is a time-weighted average, because 2 that's how they represented here, you could 3 safely presume that means a combination --4 DR. NETON: And that methodology has been, 5 we provided that before to you guys. So does that mean that this 6 DR. ROESSLER: 7 new dataset and the new evaluation that 8 they're going to do that we have taken care of 9 a number of issues? I'm interested in getting 10 through the numbers here. 11 DR. LOCKEY: It's a very valuable dataset if 12 you can correlate it with the internal dose 13 issue, and you're dealing, most of yours are 14 under one MAC, but you've got some extremes 15 there, and you should be able to correlate 16 that with your internal dose. 17 DR. MAURO: To answer your question, Gen, it 18 deals with the uranium side of the house, not 19 the thorium, raffinates, those are going to be 20 tough nuts to crack, and we'll get to those. 21 DR. ROESSLER: So looking at the matrix 22 then, how far down have we moved? Have we 23 actually gone through issue six? Certainly, we've been concentrating on two and three. 24 25 appears that we've talked about the time-

1 weighted averages in issue four. We talked 2 about breathing rate, which you said, and the 3 ingestion rate. It seems to me we've covered 4 through six. 5 I think, you know, six. DR. MAURO: 6 Jim, correct me if I'm wrong. The 7 method used in issue number six, the dealing 8 with ingestion? 9 DR. NETON: Right. 10 DR. MAURO: That was the old .2 rule of 11 thumb. 12 DR. NETON: OTIB-9. 13 DR. MAURO: And now from reading recently I 14 read the updated Bethlehem Steel site profile. 15 It looks like you've come up with a 16 correlation between activity --17 DR. NETON: We did that for Bethlehem Steel 18 because we had some of the Simond's Saw and 19 Steel information, but we still are committed 20 to revisiting that model and coming up with at 21 least validating the .2 or coming up with a 22 different approach. I think if we use 23 urinalysis data, the ingestion goes away 24 because then you can either assume it was all 25 ingestion or all inhalation and --

1 MR. ELLIOTT: That model being TIB-9 or the 2 Bethlehem Steel exposure model? I'm sorry, 3 you said that model, lost me. TIB-9. Bethlehem Steel was a 4 DR. NETON: 5 unique situation where we found, we used 6 Simond's Saw and Steel data to sort of, and 7 surface contamination data, remember we had 8 that whole discussion. And we included that 9 in the Bethlehem Steel site profile. And 10 SC&A's position at that time was, well, this 11 sounds really good in principle, and you have 12 some data you could use there. But you 13 weren't convinced that it was generally 14 applicable complex wide. So we still owe that 15 piece which is a TIB-9 re-evaluation. 16 again, if we go to urinalysis data then the 17 ingestion rate goes away because we're not 18 inferring any ingestion rate any more. 19 using what's coming out in the urine to 20 determine --21 MS. BEACH: And that would take care of 22 number five, the breathing rate that was in 23 question --24 DR. NETON: Yes, all those issues go away if 25 we have a valid coworker model.

1 DR. ROESSLER: So basically we have looked 2 at internal uranium, we promised to look at 3 the bioassay data and come back and revisit 4 all of these issues brought up in one through 5 six, one being a rather general one. So is 6 that a consensus that we have, on those 7 issues? 8 DR. MAURO: Yes, one through six covered. 9 DR. ROESSLER: Then what is your, Steve, 10 would you want to just continue on and go --11 DR. OSTROW: Yeah, let's just keep going. 12 Some of the other issues that are redundant we 13 can just pull out anyway because they're 14 already covered. 15 ISSUE SEVEN 16 DR. ROESSLER: Do you want to go through 17 sequentially and get into the radon exposure 18 then? 19 DR. OSTROW: Let's look at number seven 20 which is radon exposure. I wasn't quite sure 21 how the radon exposure was actually handled. 22 Perhaps maybe if one of the ORAU people 23 explained how they did the radon exactly we 24 can comment on it further. 25 MS. BLOOM (by Telephone): I've gone back

and glanced at the data, and there were some measurements in different areas of the process that were used to come up with a distribution of radon measurements. I want to go back and look at those more closely. I oversaw the calculational approaches but didn't look at specifics in all instances. But I believe that the data are very favorable to claimants especially again considering that there is no ore being handled during this later period.

But I do want to go back and check when the measurements actually took place. I did also go back and look at the Mallinckrodt data where we have some measurements during the later 1950s period when Mallinckrodt stopped processing ore. And I looked at the similarity of those exposures, and I think that this is a reasonable number. But again, I'd like to go back and check and not try to argue it any harder one way or the other at this time.

DR. OSTROW: This also brings up, I guess, the question of the burlap bags again. I know the African ore was just processed in the early days during the SEC period. But the

1 question is what happened to the bags. 2 they taken off somewhere? Were they still 3 hanging around in the '50s? And if they still 4 had the African ore residues in it, they could 5 still be producing radon even into the '50s 6 period even though the plant wasn't processing African ore anymore. So we're left with the 7 8 question, detective question, what happened to 9 the bags? 10 MS. BEACH: We talked about looking into the 11 records of when they burnt bags and possibly 12 that would give us some information. DR. OSTROW: Yeah, yeah, that's part of the 13 14 detective story about what happened to the 15 bags. 16 MR. CRAWFORD: These bags were stored 17 outside? 18 DR. OSTROW: Yeah. 19 MR. CRAWFORD: Did you say that? 20 DR. OSTROW: They had tens of thousands that 21 were just piled up. 22 MR. CRAWFORD: Then exposed to the Buffalo 23 winter over a period of many years, and the 24 summer actually, there should be a lot of 25 bleaching and settling over such a time. But

1 what happens to burlap sitting outdoors for 2 five or six years in that climate? I'm not 3 sure either even if they're not burned. 4 DR. NETON: Well, it sounds like we 5 committed earlier to investigate this burlap 6 baq issue. 7 DR. OSTROW: Right, this sort of relates to 8 9 DR. NETON: And Cindy also suggested she was 10 going to go back and look at the radon data 11 and see what timeframe it covered. It's not 12 clear to me that these radon samples were all 13 taken before '47. I mean, I don't know. We 14 need to look at that and see if there's a 15 radon component. But certainly it is true 16 that the radon levels would be lower, and 17 should be lower, than what was measured during 18 the African ore processing. One would think 19 so. 20 MS. BLOOM (by Telephone): And a lot of 21 those measurements that were made during 22 processing were in closed areas of tanks where 23 you got the hundred, there were hundreds of 24 picocuries per liter values I should think. 25 They're not representative of what people

1 would have been exposed to on a long-term 2 basis. 3 DR. MAKHIJANI (by Telephone): This is 4 Arjun. How about the tailing areas for the 5 radon like on still winter days or something 6 like that? 7 MS. BLOOM (by Telephone): I want to go look 8 at that again, too, Arjun, because my 9 understanding is that the tailings went 10 offsite to that Ashland facility from the 11 domestic ores and the tailings from the 12 African ores went to Lake Ontario Ordinance where I'm not sure exactly or I'm not sure 13 14 that any material with high specific activities remained onsite. We do have some 15 16 later data that shows that there is some 17 radium in the soil, but I don't believe that 18 the concentrations are very high. 19 DR. MAKHIJANI (by Telephone): Yeah, if you 20 remember, material from Mallinckrodt -correct me if I'm wrong, Jim -- but material 21 22 from Mallinckrodt was also sent to Lake 23 Ontario. It might have been a little later, 24 so it might have been onsite for some time, 25 but I haven't studied the Linde site very

1	much. I just went through it quickly to make
2	some comments for Steve.
3	MS. BLOOM (by Telephone): The K-65 from
4	Mallinckrodt did go to Lake Ontario.
5	DR. ROESSLER: The burlap bags with, we have
6	external coming up later, but on the internal
7	you're only concerned about the radon.
8	There's nothing else there?
9	DR. OSTROW: No, it also puts dust in the
10	air so it could be for the breathing it in
11	also.
12	DR. ROESSLER: So there's more to follow
13	through than just the radon on the burlap
14	bags? Was that a part of
15	DR. NETON: Yeah, I think Cindy's going to
16	check into, if the bags were there, and they
17	had at one time contained the African ore,
18	then we have an issue with the entire K-chain
19	from uranium on down.
20	DR. OSTROW: So it may or may not be a
21	problem. It's just something that needs to be
22	investigated. I think we're finished with
23	issue seven then.
24	ISSUE EIGHT
25	Moving on issue eight is the

raffinate trace radionuclides. And this basically, we brought up the question of raffinate traces were not adequately addressed in the Linde site profile. And the response we got back from ORAU was we concur there might be issues of assigned non-uranium intakes that have not been adequately addressed. This will be reviewed further. So that's fine. It's going to be looked into.

DR. ROESSLER: So that's a promise, and we can go on to the next one.

DR. OSTROW: Right, the issue is taken care of.

## ISSUE NINE

Nine is this work hour thing again which is, we have actually two different places that we -- this is just, we have the comment which may or may not be important. It's not a big thing. But there were different work hours assumed all over the site profile, 40 hour weeks, 48 hour weeks, 54 hour weeks, sometimes there's a one-hour lunch break included or not included. They seem to have worked six-hour weeks (sic) in general at the plant and could have been eight-hour days

1 or nine-hour days six days a week, six days a 2 week. 3 MS. BLOOM (by Telephone): The work hours 4 changed as time went on and whether after the 5 war the number of days decreased for some 6 people. Depending on what job type you had 7 the hours were different. And I was just 8 looking at another contract that said thou 9 shalt not work longer than 42-and-a-half hours 10 per week. So the hours are all over the 11 place. 12 For the internal dose and looking at 13 bioassay this won't be an issue anymore. For 14 the external dose based on some badge data this isn't an issue either because those are 15 16 integrated exposures. 17 DR. OSTROW: That's true. 18 DR. BEHLING: It would be an issue if you go 19 to the 33 MAC time-weighted because it be --20 MS. BLOOM (by Telephone): I agree. 21 DR. BEHLING: -- different if you use five 22 days at nine hours a day versus six days 23 versus eight hours a day because the 33 MAC is 24 defined by the day as opposed to the hours. 25 DR. ROESSLER: Is that something that comes

1 up then after the evaluation --2 DR. NETON: After evaluation of the 3 potential coworker model. If it's determined 4 we can't do a coworker model, then that 5 becomes an issue. But if a coworker model is 6 acceptable --7 MS. BEACH: I just wrote down as an issue 8 because they were sitting on potentially 9 contaminated bags during their breaks and 10 It was one of the observations I made 11 by NIOSH's answer that this period included 12 lunches and breaks. But depending on where we 13 go with those contaminated bags, were they 14 routinely, it says on number 17 for years, 15 were sitting on that. So that was just one of 16 mine. 17 DR. NETON: Are you saying that they might 18 not be wearing their TLD badges then or film 19 badges? 20 MS. BEACH: Oh, they could. I'm sure that 21 they would be wearing it, but they wouldn't 22 have had that break period that would have 23 taken them out of a contaminated area if they 24 were sitting within that contaminated on those 25 bags.

1	MS. BLOOM (by Telephone): But the bioassay
2	and the badge both integrate the exposure.
3	MS. BEACH: Yeah, that should take care of
4	that.
5	DR. MAKHIJANI (by Telephone): Jim and
6	Cindy, but the external dose reading would
7	raise some kind of geometry issues similar to
8	what we had
9	DR. NETON: Right, right.
10	DR. MAKHIJANI (by Telephone): before at
11	Mallinckrodt because you have, you know, the
12	lower torso parts of the body.
13	DR. NETON: Yeah, that's one of our
14	overarching science issues that we're
15	attempting to address which is non-uniform,
16	parallel-beam geometries. Agreed.
17	DR. ROESSLER: So that's taken up in issue
18	14, another issue along the line of
19	DR. NETON: I think the issue of non-uniform
20	exposure geometry is being taken up as a site-
21	wide, complex-wide issue at this point and
22	will be addressed out of the context of this
23	profile review. I mean, it will be
24	incorporated eventually once we came to a
25	determination of how to deal with it.

1	DR. WADE: But you captured his comment.
2	DR. LOCKEY: John, is that adjusted with an
3	eight hour time-weighted average in the New
4	York review?
5	DR. MAURO: It was represented as a time-
6	weighted item. I don't know if it's eight.
7	DR. LOCKEY: Do you know the sampling time?
8	Do they give you a sampling time? Do they
9	have sampling times on there?
10	DR. MAURO: The data is not that detailed.
11	DR. NETON: They would sample the workers
12	whenever they worked. I mean, they would
13	follow the worker around all day.
14	DR. OSTROW: Yeah, there were sample type
15	things.
16	DR. LOCKEY: Thirty minutes here?
17	DR. NETON: They would represent their
18	entire work processes during the day in little
19	blocks of time.
20	DR. MAURO: In theory if the guy they
21	followed that worked ten hours, then whatever
22	he did.
23	DR. LOCKEY: They'd follow them for ten
24	hours if they were there for ten hours to
25	capture whatever he worked.

1	DR. OSTROW: Yeah, the report doesn't give
2	any sort of detail on that though. I mean,
3	you're right. There's no data on that.
4	DR. NETON: Based on past observations of
5	these types of studies that have been done,
6	they would follow the worker around the whole
7	day. At least capture a representative block
8	and then figure out he worked 15 minutes here,
9	four hours here, three hours there. That sort
10	of thing.
11	DR. OSTROW: That's also the point. This is
12	all done on one day, right?
13	DR. NETON: One week.
14	DR. OSTROW: One week, so in one week they
15	did all this. I don't know how representative
16	one week is in the history.
17	MS. BLOOM (by Telephone): I think this was
18	factory type work, and it probably was fairly
19	representative which isn't to say that things
20	didn't change over time, but I think they went
21	in to try to find very representative
22	conditions.
23	DR. LOCKEY: It wasn't enforcement, right?
24	Is that correct?
25	DR. MAURO: No, this was, at that time all

this was done because the AEC just took over, and they implemented a program. Listen, we got all this activity going on, supporting either the war or the post-war effort really to manufacture uranium. And they have all these private companies that we enlisted into this operation. We better find out what the heck's going on. And that's when they sent out the folks that have, a lot of my former professors, and went out to see what's going on.

So it was a data gathering effort, and they found out there was a lot of bad practices going on. So I'm convinced that the seven facilities that they investigated, they did not clean up. They took a look at them, what was their practices, and then they put out all these reports subsequent to that that came out in the '50s. They said things are pretty bad out there. We've got to fix this on all levels across the board, everything from incineration to grinding and machining to lathing operations to the need for ventilation systems. That all came out later.

So I think I feel pretty confident

1 that the NYOO 1949 report captures the down-2 and-dirty underbelly of what the heck was 3 going on in those days before they really took 4 some serious steps to clean up. That's how I 5 see it. 6 I agree, John. DR. OSTROW: I just read 7 this yesterday quickly, but they mentioned 8 that Linde needs to be cleaned up; however, 9 they don't think it's going to happen because 10 they're going to stop processing soon anyway. 11 So they're not going to do it basically. 12 DR. LOCKEY: That was after the sampling was 13 done. 14 DR. OSTROW: Yeah, yeah, it was like a 15 comment made in the report on that. Because 16 they were supposed to shut down operations 17 anyway soon. 18 MS. BEACH: And that was done in the year 19 1949? 20 DR. MAURO: The report came out in '49. 21 Yeah, and they give you the dates when the 22 actual sampling was done. It was done -- here it is, from October 26<sup>th</sup> to November 2<sup>nd</sup>, 1948. 23 24 That's when they actually went out there. So 25 it was a one-week period, but you're right.

1 You'd normally expect that if their real 2 intention was to get a snapshot of what's 3 going on out there; let's see if we can make 4 things better, they would have tried to do a 5 good job. And these were the best there were. 6 I mean, I, these are the people, guys like 7 Merril Eisenberg, (unintelligible) Cassidy. These were the people who were the forefathers 8 9 of the whole industry were there. So, I mean, 10 I'm --11 DR. LOCKEY: Can you send a copy? Is that 12 available? 13 DR. MAURO: I have it right here. The copy 14 is electronically, yeah, I got it off the web. 15 You guys put it up. It's on your web. 16 trying to think of where I found it, the NYOO 17 report, this report. The New York Operations 18 Report. I call it the 1949 report. 19 MR. ELLIOTT: As we, as these documents are 20 introduced, we need to make sure there's a 21 folder on the O drive. 22 DR. NETON: I think it's out there, but I --23 DR. MAURO: It's out there. 24 MR. ELLIOTT: Well, we'll send an e-mail out 25 and let everybody know where this is at.

1 MS. BEACH: Yeah, that'd be great. 2 DR. ROESSLER: So what you're saying, John, 3 is you're confirming the importance and 4 validity of this database. There's no bias or 5 anything like that. 6 DR. MAURO: I think that this was a genuine 7 effort made by the New York Operation Office 8 under the auspices of the Atomic Energy, the 9 newly formed Atomic Energy Commission to get 10 out there and clean up their act. They felt 11 that there were all these private companies 12 out there doing all this important work that 13 did not have (unintelligible). And they 14 actually said if you read the text. 15 right in the introduction. So this was a 16 nightmare. These places were filthy. 17 were given no good controls. The exposures 18 were, I mean, it's right in the beginning. 19 says that. And here's all the data that 20 characterizes it. 21 DR. ROESSLER: Answer my question. You feel 22 that the database is valid? 23 DR. MAURO: Yes. 24 DR. ROESSLER: And that it is not biased? 25 DR. MAURO: I feel the database is valid to

1 the extent that one week's sampling of worker 2 activities captures the full range of 3 activities. But I think that was an attempt 4 to be as valid as you can make it. 5 DR. LOCKEY: One interesting thing they answer other questions is the way they looked 6 at the work records during that timeframe and 7 8 to see if this was representative of the hours 9 worked during the weeks during the month 10 during that timeframe. 11 DR. NETON: That'd be tough to do. I don't 12 know if we have that. 13 DR. BEHLING: I have a question, John, what 14 were the dates (unintelligible). 15 DR. MAURO: Late '48. 16 DR. BEHLING: No, no, not the year but the 17 timing --18 DR. MAURO: End of October, the beginning of 19 November 1948. 20 DR. BEHLING: Okay, because one of the 21 things that we do learn is that during those 22 years air conditioning was not existent and 23 ventilation was questionable. Warmer times of 24 the year there was obviously the windows were 25 The doors were open, and so it does open.

1 have a seasonal aspect to it. 2 DR. MAURO: Absolutely, and that's why this 3 4 DR. NETON: I think this has a great point 5 that we have the 700 bioassay samples we can -6 - the coworker model and see how that fares 7 against the 33 MAC value that they calculated. 8 DR. MAURO: This is going to validate. See 9 10 DR. NETON: My guess is we're going to come 11 out lower but I don't know. 12 DR. OSTROW: And I agree also that the 13 bioassay is much better. You have decent 14 data. It's a good answer to a lot of these 15 questions. 16 DR. NETON: But it's a good, a great 17 opportunity though to sort of validate what 18 they've done. 19 DR. MAKHIJANI (by Telephone): Jim, this is 20 Arjun. In the validation exercise I guess if 21 you're trying to match them up, you'd have to 22 have some knowledge of the solubilities and --23 DR. NETON: Yeah, I guess validates probably 24 not the right word, Arjun. I think just to 25 compare the two values, we would, of course,

use both solubilities. I don't know if we would. We could use both solubilities, but you don't know, for example, if the workers did, if the workers did wear respirators, then that 33 MAC value is not a good comparison to begin with.

So all that we can do is to compare it and show that it looks like the urinalysis data possibly, if it's a good, valid coworker model, comes out and has an exposure that's either equal to or smaller than the value that was, you know, that you would infer from the 33 MAC.

DR. MAKHIJANI (by Telephone): I agree with
you.

DR. NETON: You know, you've got particle size issues. If these are five, ten, 15 micron particles, it's clearly been shown in past studies that the urine -- the respirable fraction is much smaller than what's in the particle sizes that are, the air samples that are used so there's a lot of caveats here. We have a problem I think if it comes out that the coworker urine model shows a higher level of MAC exposure than what was measured in this

1 study that would be not a good outcome, but 2 we, of course, would have to deal with it at 3 that point. 4 DR. ROESSLER: So it appears on issue nine 5 that because it's not an issue right now in the internal or external that the work hours 6 7 would be taken into consideration by both the 8 bioassay and the film badges. Is that the way 9 you read this then? 10 DR. OSTROW: Yes. 11 ISSUE TEN 12 DR. ROESSLER: So now we've kind of lopped 13 into issue ten, I think, if we're done with 14 issue nine. 15 Ten is easy because I think DR. OSTROW: 16 we've reviewed it. I discussed it with John, 17 and I think we should withdraw issue number 18 We decided that's not an appropriate 19 issue. 20 DR. ROESSLER: So you want to withdraw it 21 completely? 22 DR. OSTROW: Yes. We discussed that. 23 DR. ROESSLER: Does everybody, anybody have 24 any comments? 25 DR. NETON: No comments.

1 DR. ROESSLER: Give me a concise statement 2 as to why you withdrew it. 3 DR. MAURO: If the 33 MAC is, in fact, a 4 plausible upper bound, there's no reason to be 5 concerned with the uncertainty in that number. 6 ISSUE ELEVEN 7 DR. ROESSLER: Okay. So then how about 8 issue 11? 9 DR. MAURO: Eleven's a good one. 10 MS. BEACH: Can we go really quick back to 11 So the ventilation and all that stuff is 12 not an issue? Because that was one of the 13 ones that was in ten, poor ventilation, non-14 existent -- does that cover all that then? 15 DR. MAURO: This goes back to the 33 MAC. 16 MS. BEACH: Okay, so it will be covered 17 there? 18 DR. MAURO: Yeah, if the 33 MAC, if we 19 didn't have the bioassay data and that's going 20 to let us know, right now the position that 21 NIOSH has taken, and that we tended to agree 22 with, is that the NYOO report was a good -- in 23 other words if you have all this data. 24 have 21 different categories of workers at 25 Linde alone. That's just Linde. They did it

for seven different facilities. At Linde alone they picked the worst category which had 33 MAC. It seems to me that that ain't bad except for the problems that Hans brings up. If they happened to pick a week that was in the winter or the summer, and this sounds like it was in the winter, it may have been closed conditions up at Linde --

MS. BEACH: Worst conditions.

DR. BEHLING: No, no, if you look at Fernald, the worst of the hot summer days when they left doors wide open --

DR. MAURO: And the wind blew through.

DR. BEHLING: -- fugitive emissions were blown throughout the whole facility. The summer is probably the worst time.

MS. BLOOM (by Telephone): I think it would change depending on the facility from day to day and whether you had inversions and all sorts of things. And it would be a tough call. But I think again you're talking about a fluorination process here where there were ventilation, mechanical ventilation added to the systems to reduce worker exposures, to reduce wear and tear on equipment. There were

issues about the acid concentrations in the air. So I don't think it's reasonable to assume that ventilation was nonexistent or worse than at other facilities.

DR. ROESSLER: What about number 11?

DR. OSTROW: Eleven issue requires some discussion. This comes up actually the same similar issue in 11, 15 and 20. It's tough so I will read them, about the use of geometric mean values where it's appropriate and where it's not appropriate. And based on our reading of this it looks like the response to issues 11 and 20 contradict each other at least partially.

It looks like issue 20 took into account or mentioned that the response, mentioned the OTIB-20, which was released after the site profile was done in October '05, where there's three different categories of exposure. And that wasn't factored into the response to issue number 11 here.

MS. BLOOM (by Telephone): OTIB-20 only applies to external dose. It does not apply to the radon information. Again, a lot of these were process samples and samples taken

at surfaces not where people's breathing zones were. And I said I plan to go back and look at these again.

DR. MAURO: I think this is almost a generic issue. Our understanding is that in responding to number 11 where we raise this question about the geometric mean, the answer basically came back, well, it is standard policy to use the full distribution or the geometric mean as a reasonable representation of what a given worker may have been exposed to.

Now it is our understanding -- and,

Jim, please correct me if I'm wrong -- that

that approach was something that was adopted

very early on because I remember that was an

issue that we confronted when we dealt with

Bethlehem Steel. Subsequent to that a

somewhat more claimant favorable philosophy

has been embraced whereby there are certain

conditions, yes, when you'd use the full

distribution of a given dataset as a surrogate

for a person who wasn't monitored.

So if you have a person who wasn't monitored, and you want to reconstruct his

dose, whether it's external or internal -- I guess I'll take it to that extent -- whether it's external or internal, you have to ask yourself some tough questions. Do I apply to this person the full distribution or do I apply to this person the upper 95<sup>th</sup> percentile value? And the answer that was provided in number 11 seems to have come back with the old school. Well, we could apply the full distribution or the geometric mean. I don't think that's the case any longer.

DR. NETON: First of all this document was written before any of those concepts had been fleshed out. I know the answer is current, but Cindy's right. The TIB-20 only applies to external dose issues, and in particular, penetrating dose, photons, photon dose.

We still do not have a generic position for internal because we feel that it's more, it's not as clear cut as in the external arena. For example, in the Department of Energy facilities, if you adopt a carte blanche position that all workers should receive the 95<sup>th</sup> percentile who weren't monitored for internal dose, you're in the

position of assigning more dose to the unmonitored workers than 95 percent of the monitored workers. It just doesn't sit well with us.

I think we have not put a policy in place because we'd like to evaluate this on a case-by-case basis. There are situations, and this may be one of them, where the 95<sup>th</sup> percentile of internal makes some sense. We just have to look at the data and see what it says.

Somehow if we can document that the highest exposed workers were monitored -- we've not been very successful in convincing you folks that that's true, but say that we could come to that agreement -- then we certainly wouldn't apply the 95<sup>th</sup> percentile to those. So I think we're in agreement. It's just that the official policy for external is in place, but we did not put that --

DR. MAURO: Well, that wasn't articulated in, the only reason I'm bringing it up, in the response to our question number 11, what you just described wasn't articulated, but it was later on dealing with external. And I

1 understand. 2 DR. NETON: We're not against the 95<sup>th</sup> 3 percentile, we just want to use it judiciously 4 in internal exposures. 5 DR. ROESSLER: So what have we done with 11 6 and 20? I don't think we've even looked at 7 15. 8 DR. OSTROW: Are you going to try to develop 9 some position for this or are we just going to 10 continue looking on a case-by-case --11 DR. NETON: Right now it's a case-by-case basis. It'll be a position for this 12 particular site that we'll adopt. 13 14 MS. BLOOM (by Telephone): I think I can 15 think of an example where you're talking about 16 perhaps data, and this is not for this 17 particular site but the St. Louis airport site 18 where they have radon measurements on top of 19 the piles out there. And you might choose to 20 make those a distribution or you might choose a 95<sup>th</sup> percentile. But for that particular 21 22 site because people aren't out there, the 23 distribution would be much more reasonable. And to prescribe using the 95<sup>th</sup> percentile 24 25 wouldn't be reasonable because people aren't

1 out there all the time. 2 DR. NETON: Right, that's a good example. 3 Another one that comes to mind is Chapman 4 Valve. We had so few bioassay data points 5 that we took the highest value we could find. 6 MS. BLOOM (by Telephone): And we went the 7 opposite way on that one. 8 DR. NETON: So it depends on the individual 9 situation what we feel using our professional 10 judgment gives the claimants the fairer shake. 11 Although if we could put it all in one place 12 it would be better. I would agree that, you know, if we could consolidate all into one --13 14 DR. MAURO: On a case-by-case basis what 15 happens then is, of course, then you have to 16 make your case why in this particular case we 17 did this. So I think it's going to be, you 18 know, and you have to review a lot of data and 19 make your arguments on a case-by-case basis. 20 MR. ELLIOTT: And maybe we've got to make 21 sure we do it consistently where it's 22 appropriate. 23 DR. NETON: I'm not saying that we wouldn't 24 entertain making a policy in one document, but 25 right now I don't know that we've got enough

1 sense as to put it all in one place and make a 2 generic document. 3 DR. OSTROW: Okay, I think that takes care 4 of 11, and I think 20 also again. 5 DR. ROESSLER: And 15, I imagine we'll wait 6 until we get there? 7 DR. OSTROW: Yeah, 15, maybe yes, maybe no. 8 I have to see what it is. 9 DR. NETON: Did we skip over 13? 10 ISSUE TWELVE 11 DR. ROESSLER: We haven't done 12 yet. 12 DR. OSTROW: Okay, this one also is related 13 to the 33 MAC. This goes away if 33 MAC 14 really is an upper bound, and if you're going 15 to be using the bioassay data which could be 16 even better then you don't need a 17 comprehensive uncertainty analysis. 18 relates also to the 33 MAC and the bioassay. 19 ISSUE THIRTEEN 20 DR. ROESSLER: And 13, right? 21 DR. OSTROW: My comment basically here is I 22 didn't understand, well, literally it might be 23 my problem, how some of the external dose was 24 done. It's a scheme that's quite complex, and 25 I had read several paragraphs. I just

1	literally could not understand them. Maybe it
2	would be clearer to the dose reconstructor or
3	the people who wrote it, but I just literally
4	couldn't understand it.
5	DR. ROESSLER: You're talking about just the
6	missed occupational dose?
7	DR. OSTROW: Yes, for 13.
8	DR. ROESSLER: Missed external dose.
9	DR. OSTROW: Yes, excuse me.
10	DR. ROESSLER: What do we need to clarify on
11	that?
12	DR. OSTROW: I think if the going to
13	comment, I have one example, but I think it's
14	if the TBD is revised, just parts of it should
15	be rewritten. That's my comment on it,
16	editorial things. I'm not saying it's wrong.
17	I swear I couldn't understand it.
18	MR. ELLIOTT: It's complex, and you didn't
19	have a clear understanding of what the
20	approach was.
21	DR. NETON: So, Cindy, would it be too
22	difficult for you to explain in simple terms
23	here exactly the approach?
24	DR. OSTROW: Simple enough for me, please.
25	MS. BLOOM (by Telephone): I think that the

approach that was taken in this rework was to try to use every piece of information available to develop a very well reasoned and complete argument as to what the doses were.

In the final hour reviews came back that indicated this has to be usable by dose reconstructors as well.

And so we went and in order to not lose information but to make a more simplified approach, we came up with the table in the last section of the external section. But I think this is always, you know, how simple do you make your assumption so it's readable and people don't have to go back through all the pieces and parts of data versus how accurate do you want to be in terms of presenting all that information. And it's a challenge to say the least.

DR. OSTROW: I think the comment was also that the, it wasn't clear at all times the distinction between the sort of background information. You present a lot of data, background data, and then you came up with the conclusions that the dose reconstructor could use. It wasn't always clear reading it the

distinction between the two, whether the dose reconstructor is actually supposed to use a particular piece of data or this is just some point of information that's not going to be used.

MS. BLOOM (by Telephone): What we actually tried to do was to make that last summary table the place where unmonitored workers' doses would be found so dose reconstructors didn't have to dig into the details of how that information was developed. But I don't see this as a small task to rewrite this section, but it certainly can be done.

MR. ELLIOTT: Has there been guidance given to dose reconstructors that's not in the technical basis document or has guidance been given for dose reconstructions for Linde in a workbook fashion or is there something else we could rub off against the language in the technical basis document, against, that would help people understand how the approach works?

MS. BLOOM (by Telephone): I have not seen or heard of any guidance although some of this might be included in a workbook. But I think I did look at one dose reconstruction that

SC&A had reviewed, and I found that the dose reconstructor had actually made it look very easy when they said we're going to find the maximum dose in this table. We're going to apply it, and now we're done, and so that particular case looked very simple. But I'm not aware of any other information.

Is anybody there that might be able to answer that?

MR. CRAWFORD: One interesting factoid is that of the 230 cases that NOCTS shows having been filed, 130 have already completed dose reconstruction. So apparently it hasn't been an inexplicable TBD. It has been used. We have a 51-1/2 percent compensability rate for those who had the --

DR. NETON: Table 36 is what they're using here, and I guess the question is does SC&A have an issue with those being bounding doses. They're pretty large doses if you look through the table of external gamma dose for workers, three rem, 1.6 rem, 1.7 rem, and those are fairly high doses for a uranium facility.

DR. OSTROW: Gen, I don't know of any, at least I didn't have any issues with Table 36,

1 the final results. As you mentioned they are 2 pretty high. We just had some trouble --3 DR. NETON: Understanding. 4 DR. OSTROW: -- but we were trying to figure 5 out where all the numbers came from in some 6 cases. 7 MR. CHAN (by Telephone): I think, Steve, I 8 have a recommendation. This is Desmond Chan 9 again. If you go to our report in Table 5 10 dash three on page 58. We tried to actually 11 track Table 36 back to all the other tables, 12 and I think there's a few places we cannot 13 trace back to the sources. And also I think 14 part of the big concern that when we review 15 all this tables, I think the basis of most 16 numbers came from one of the survey readings 17 early in the '50s after the flushing and the 18 cleaning of the Building 30. And then that 19 number was used as the basis for all the other 20 numbers. 21 MS. BLOOM (by Telephone): No, no, no, that 22 was --23 MR. CHAN (by Telephone): I think that 24 probably is what the question will be, you 25 know, for you, Cindy. Maybe we misread it.

MS. BLOOM (by Telephone): No, I think there are a lot of different time periods addressed in there.

MR. CHAN (by Telephone): Right, right.

MS. BLOOM (by Telephone): There's the time period before work started up at the ceramics plant which is different from the Tonawanda laboratory.

MR. CHAN (by Telephone): Yes, there's two separate, you know, tracks there, yeah.

MS. BLOOM (by Telephone): And there's a period where they were handling African ore at both facilities. There's a period where there was a clean up and a standby period. Then they started up operations with U-02 again. And then there was another clean up period. So it's not a simple site to address.

The early data is based on, as you mentioned, some information related to a clean up survey that was thought to be a reasonable basis for capturing both the ceramics plant contamination which there was no uranium being used at the ceramics plant itself yet in the early days, and was also used for the later period of operations. Source term information

was primarily used for the early African ore days, and then later we have some film badge data that was available to estimate doses for the U-02 operational period.

MR. CHAN (by Telephone): I do agree with you. I think when you go back and look at all the tables, and I think we actually tried to map Table 36, the data came from at least seven or eight other tables, Table 15, Table 21, 35, 18, 33, and they all fit into that summary table I assume the dose reconstructor can use. And in a few places like, you know, I mentioned in Table 5.3 and then 47 for the ceramic plant, we cannot track back to any other tables. And the same with 1949 for the neutron dose, we cannot track back to the sources. So I assume that maybe we --

MS. BLOOM (by Telephone): 'Forty-nine was not calculated. The 1949 was based on source term data, and there's actually a neutron section in there that explains how those were calculated using OTIB-24.

DR. ROESSLER: We've been asked to take a break soon. Can we bring this particular issue to a close? Is there a recommendation

as to what needs to be done to clarify this?

Is it editorial or is it okay?

DR. LOCKEY: Let me ask a question. Do you feel that the boundaries put on one amount of workers is claimant favorable?

DR. OSTROW: Well, looking at the final numbers you have in your Table 36, they look good. They're high numbers. They're probably claimant favorable. We just had trouble sort of doing a QA on it, trying to figure out where some of the numbers came from. You know, if they came from some of the other tables, then reading the text, but I'm having trouble trying to interpret the text also in a couple of cases. We're not claiming that they're wrong. It's just that they're hard to interpret.

MS. BLOOM (by Telephone): I guess from where I sit I'd like a minute to maybe -- not today but over the next week -- go back and talk to OCAS about what this would take to, I think the documentation, we could make an attempt to write it more clearly. I know I've reviewed and used this a lot of times and tracked the numbers through, so I think it can

1 be done. 2 And if all we need to do is write it 3 more clearly, that's one thing. If we need to 4 go back and maybe simplify the approach in 5 general because it's so complicated that even 6 if we write it more clearly, reviewers are 7 going to be frustrated, then I think the 8 answer is different. I'd like to be able to 9 talk to NIOSH before we decide on a path 10 forward on this. 11 MR. CHAN (by Telephone): Cindy, maybe I 12 have a recommendation. I think from a 13 reviewer's standpoint maybe you just even work 14 on Table 36 and have a lot of footnotes and 15 where the numbers come from. That may be 16 enough. 17 MS. BLOOM (by Telephone): Yeah, I think we 18 have 13 footnotes associated with that table. 19 MR. CHAN (by Telephone): Yeah, but there are still kind of gaps in there that we cannot 20 21 be able to track, but that may be able to fill 22 That's all my recommendation is. the gaps. 23 MS. BLOOM (by Telephone): Okay, I'm looking 24 at the wrong table anyway. 25 MR. ELLIOTT: What about some example dose

reconstructions which would apply the use of the table and walk people back through it.

DR. MAURO: No, that's not the problem.

See, I think that, in fact, this is a recurring theme that we're running into. I think that the final tool that says here's a look up table. Use it, but to the dose reconstructors. And they do. That's great. And it may very well be a great tool and be claimant favorable.

But you have to realize, we, on behalf of the Board, have been asked do you believe that the table that's been prepared is technically sound and well based and good science and good data. So we do our best to go back and figure out the rationale, how they got there. And very often we find ourselves challenged to be able to figure it out.

I know Hans ran into the situation in the story we told earlier where we talked about this whole neutron to photon ratio and what was really done. The story Hans told represented taking all this information and trying to sort it all out, and they could make sense. So what you read really was an heroic

1 effort, quite frankly, to try to take a 2 massive amount of information and tell a 3 story. 4 Now, in Hans' case I think he managed 5 to break the back of the problem. He figured 6 it out, said, ah, I think I know what they did 7 In this case we weren't able to break 8 the back of the problem. We could not figure 9 out how he got there. 10 MR. CHAN (by Telephone): John, we did get 11 90 percent of the information together and 12 then how they put into Table 36. But we just 13 still have some missing link somewhere that's 14 all. 15 DR. NETON: Maybe that's the solution to 16 pose those questions to us that you're still 17 missing. Have us generically go and answer 18 all --19 DR. MAURO: Fair enough. 20 DR. WADE: Maybe have a telephone call. 21 DR. NETON: Yeah, we could do a telephone 22 call or whatever. 23 MR. CHAN (by Telephone): We can do a 24 sidebar on this way. 25 DR. NETON: Because rather than have us

1	answer everything.
2	DR. ROESSLER: We reached a conclusion on
3	this one.
4	DR. MAURO: That's good.
5	DR. ROESSLER: So we're going to take how
6	long a break?
7	DR. WADE: We say ten minutes, and God knows
8	how long that could be.
9	DR. ROESSLER: So my watch says 25 to three,
10	so about quarter to or a little after.
11	DR. WADE: We're going to take a ten-minute
12	break. We're going to mute and come back on
13	in ten minutes.
14	(Whereupon a break was taken from 2:35 p.m.
15	until 2:45 p.m.)
16	DR. ROESSLER: Work group on Linde ready to
17	resume. I think we have resolved through
18	issue 13.
19	DR. MAURO: That's correct.
20	ISSUE FOURTEEN
21	DR. ROESSLER: And so let's go with 14 then,
22	Steve.
23	DR. OSTROW: Fourteen, we titled it "Film
24	Badge Data," and this one goes on here. This
25	is a question on, this is actually related.
	<u> </u>

This is a question on the Table 36 also basically, and how Table 36 with all the different components went into this. So if I'm reading this correctly, my own comments here, I think this is actually covered by what we were just discussing about sort of the need to explain how this Table 36 came about. What the different components are in it.

DR. ROESSLER: Okay, so that one's --

DR. OSTROW: Fourteen, yeah, so 14 is covered by the discussion we just had on Table 36.

DR. MAURO: And I also think it goes a step, there's a second aspect to it. And that has to do again, it appears that the Table 36 recommended value was a median for a population of numbers that are being recommended.

When using the median or the full distribution, and this is external, I believe, the question is should we be working with the median as your surrogate for unmonitored workers or should you be working off the 95<sup>th</sup> percentile? So I think that this sort of goes toward the conversation we had before.

1 So in addition to, I guess, the ball 2 is in our court to pose a focused question 3 regarding how did you do 36? This is what we don't understand. And we'll do that. On top 4 5 of that we would like to put on the table that 6 how does the new, I guess, philosophy regarding the use of 95<sup>th</sup> percentiles play on 7 8 Table 36? 9 MS. BLOOM (by Telephone): I think that's 10 addressed by Comment 20 that says we don't 11 feel that we incorporated our new direction, 12 and so we need to do that. 13 DR. MAURO: Okay, good, then we're in 14 agreement. 15 MS. BLOOM (by Telephone): Yes. 16 MR. CRAWFORD: To a certain extent it seems 17 to me that by locating the high, medium and 18 low exposed workers in the way you did, you're 19 informally breaking them up into groups. 20 higher workers might need the 95<sup>th</sup> percentile for unmonitored workers. So we just need to 21 22 make that more defined. 23 DR. NETON: Yeah. 24 DR. MAURO: Right. 25 MS. BEACH: I had a question regarding this.

1 Do we have a sense of what was happening 2 during that stand down period? It was a long 3 period of time. And was there any monitoring 4 done during that period? Because I know for 5 me stand down in my plant means you're doing 6 housework. You're cleaning. You're sweeping. 7 And I'm curious about that period of time, and 8 if there's any --9 MS. BLOOM (by Telephone): I would have to 10 go back and look at the external data for that 11 period. I don't have the answer to that right 12 now. 13 MS. BEACH: Thank you. 14 DR. NETON: I'm sorry, I missed that Cindy. 15 Did you commit to looking at the stand down 16 period? Is that what we missed? 17 MS. BLOOM (by Telephone): No, I just said I 18 don't know the answer. 19 DR. NETON: Okay. 20 MS. BEACH: Well, it's just a long period of 21 time, and I was wondering if there was 22 monitoring done during that time as well. 23 DR. ROESSLER: Are you okay on that, Josie? 24 MS. BLOOM (by Telephone): I think there was 25 about a year, right?

1 MS. BEACH: Yeah, it was a little over a 2 year, 8/1/46 to 9/14, but they really didn't 3 start production until 11/47. So I'm 4 wondering what the workers did during that 5 time period and was there monitoring for 6 whatever they did or didn't do. Just a 7 question. 8 MR. CHAN (by Telephone): Cindy, I have a 9 question for the site profile Table 13. Do 10 you have it? 11 MS. BLOOM (by Telephone): Site profile 12 Table 13. 13 MR. CHAN (by Telephone): Yeah, that leads into Table 36. I think that's the basis for 14 15 the beta dose, the beta-gamma dose which I 16 think I mentioned earlier. In 1949 there's a 17 survey done, and that survey number after 18 That number's vacuum cleaning and flushing. 19 been used as the basis for a few years of 20 external dose calculation. 21 I think it's a factor of three for 22 some reason used to, as a multiplier for the 23 survey data and to project back for before 24 vacuum cleaning, before flushing. So you use 25 the number to go back to 1948 and '47. So I

1 just do not know where that factor of three 2 comes from. Is it just a number you guys 3 decided to use based on some dose number 4 calculation? 5 MS. BLOOM (by Telephone): I would have to 6 look at that specifically again. I believe 7 there was, I have a vague recollection of data 8 from both time periods that Jerry Davidson 9 (ph) had looked at, and there was about a 10 factor of three difference, but I may be 11 thinking of the wrong --12 MR. CHAN (by Telephone): Right, footnote C 13 on the table said assumed to be three times 14 higher --15 MS. BLOOM (by Telephone): 16 Than the pre-MR. CHAN (by Telephone): 17 decontamination values. So I think it's an 18 So I just want to know the basis assumption. 19 for the assumption because it affects all the 20 other values because that is the basis for 21 everything else. 22 MS. BLOOM (by Telephone): Again, I think 23 that particular data only applies to a very 24 short period, but I'll have to look at that 25 again.

1	MR. CHAN (by Telephone): Okay.
2	MS. BLOOM (by Telephone): So it's the basis
3	of the factor of three for Table 13?
4	MR. CHAN (by Telephone): Right.
5	DR. NETON: It says right after that the
6	factor of three is based on the April 1949
7	data. See discussion in text.
8	MR. CHAN (by Telephone): Yeah, but I don't
9	see the discussion. I don't see the
10	justification or explanation why, what is
11	factor three from, and how they calculated the
12	factor of three. There's no explanation of
13	that.
14	DR. ROESSLER: So John will include that in
15	his focus question regarding Table 13.
16	MR. CHAN (by Telephone): Yeah. I think
17	that table eventually will fit into a few
18	places in Table 36, the values.
19	MS. BLOOM (by Telephone): I think that's as
20	you look at the before vacuum cleaning and
21	flushing and pre-decontamination. I'm going
22	to say that's where it is, but that's not
23	quite right either. I'll need to look at that
24	again.
25	MR. CHAN (by Telephone): Okay, thanks.

DR. OSTROW: Desmond, I think the conclusion is we'll have to come up with a nice, concise list of where, specifically of questions that we have, and then I'll send them out.

ISSUE FIFTEEN

DR. ROESSLER: We can go to 15?

DR. OSTROW: Yeah. Fifteen deals with the survey measurement data that's included in the TBD. And this relates I think to number 20 that we talked about before, about the idea of using the geometric mean values. And the response said we believe that the application of GSD of three to estimated unmonitored worker exposures adequately accounts for bias and uncertainty.

So the question, this is related to the question before where they were looking at the highest 95<sup>th</sup> percentile values or the time average values. I mean, that's the way I read it.

DR. MAURO: Yeah, I think this is the recurring theme again. That is, when you work with a geometric mean and the geometric standard deviation as being a surrogate, in this case it's external, we hearken back to

the 95<sup>th</sup> percentile question. Certainly there, again, there are times when using the full distribution makes sense, but there are times when it may not.

But in this particular response it seems like a generic position has been taken that's contrary to the position that's described later. So this is the same thing we had before. Namely, the full distribution is not necessarily the answer.

So if you have survey data, you have a distribution of information, I don't think you're done and just could automatically say we're going to use that full distribution to represent everybody, one size fits all. I think that has to be used very cautiously the way Jim described it earlier. I guess that's all. So it's the same thing. I would say 15 is the same as the other two we talked about earlier.

MR. CRAWFORD: Except that Cindy's explanation here suggests that there's a systematic bias in the survey data typically.

Break in if you want, Cindy.

That would lead us to over predict the dose

1 from these surveys because, as she says, they 2 tended to put the monitoring equipment where 3 they expected the most dose. 4 DR. MAURO: And if that case can be made for 5 all categories of workers, that's fine. 6 MS. BLOOM (by Telephone): Right, and this 7 is not a coworker data study. This is using 8 the measured doses from the workplace. 9 DR. NETON: Right. 10 MS. BLOOM (by Telephone): But we can look 11 at this again and as you know, make our case 12 and --13 Exactly, I think we just need to DR. NETON: 14 be consistent with the new TIB-20 and we can 15 do what's right. We just need to document it 16 better I think. 17 DR. MAURO: Okay, fine, good. 18 **ISSUE SIXTEEN** 19 DR. OSTROW: Issue 16. This talks about 20 the, also did he capture the doses' time 21 weighted average business. Again, did he 22 capture the possible exposure to high dose or 23 high risk tasks. And the answer back is that 24 ORAU's not aware of any such high dose or high 25 risk task performed during the standby period.

1 If this is true, then it's okay. I mean, we -2 3 MS. BLOOM (by Telephone): We're looking at 4 16 now? 5 DR. OSTROW: Sixteen, yeah. Basically, 6 Cindy, you looked at all different tasks and 7 you weren't aware of any particular high risk 8 tasks or high dose tasks? 9 MS. BLOOM (by Telephone): At this time I'm 10 not aware of any. That doesn't mean there 11 couldn't be any there, but I'm just not aware 12 of any. 13 MR. ELLIOTT: So, Cindy, this is Larry 14 Elliott. Is that based on the documentation 15 you've seen? In other words we haven't seen 16 any documentation that's contrary to that. 17 MS. BLOOM (by Telephone): Jerry Davidson 18 looked at this data really hard for over a 19 year trying to develop reasonable estimates of 20 exposures, and I haven't seen anything that he 21 put together. I haven't seen any of the 22 references, any information myself that 23 indicates that we missed something. But, 24 again, as I go back and look at the 25 information to develop some of this other

1 answers, I will look at this again. 2 DR. ROESSLER: Are interviews with workers 3 pertinent here? Is there any information on 4 that? 5 MS. BLOOM (by Telephone): We review all the 6 CATI responses. I also review the worker 7 outreach minutes when they become available. 8 There are some indications that during the 9 early years exposures were definitely very high, and I think we've captured those in the 10 11 tables. I don't recall seeing anything that 12 we missed on a generic level, but we do look 13 at all that kind of information in developing, 14 the group that I work with, in developing the AWEs. We check. 15 16 MR. ELLIOTT: Have we posed any questions 17 specifically to the standby era as to what 18 tasks were performed? 19 MS. BLOOM (by Telephone): I'm not aware of 20 any. 21 DR. NETON: This says 1946 to '47. Is that 22 not in the SEC period? 23 MS. BLOOM (by Telephone): Yes, it is. 24 DR. NETON: And so it seems the central 25 question here might be related to the SEC

1 period which has already been granted. 2 MR. CHAN (by Telephone): But this is 3 specific to the external though. The SEC is 4 dealing with internal, right? I assume. 5 DR. NETON: Right, good point. 6 MS. BLOOM (by Telephone): (Unintelligible) 7 brings most workers in at that point so you'd 8 have skin cancers and prostate. 9 DR. ROESSLER: Okay, so Cindy's going to 10 take another look at it, and does that cover -11 12 DR. OSTROW: Yes, that's fine. 13 ISSUE SEVENTEEN 14 DR. ROESSLER: Okay, then let's go to the 15 fun one, issue 17, on the burlap bags. 16 DR. OSTROW: I think we discussed burlap 17 bags ad nauseum. We discussed that. It's 18 important for inhalation, might be, to look at 19 inhalations. It might be a direct dose also. 20 Especially if you have people sitting on them 21 it might be a skin cancer contributor or 22 potential --23 If we look at it from the DR. NETON: 24 perspective of the ore itself, the progeny in 25 the ore in addition to the uranium.

1 DR. OSTROW: What bags were there when. 2 DR. NETON: It might be tougher to figure 3 out than we'd like, but we'll certainly look at it. 5 ISSUE EIGHTEEN 6 DR. ROESSLER: Issue 18. 7 DR. LOCKEY: I'm sorry, what was resolution 8 I didn't catch that. 9 DR. ROESSLER: Cindy says she's going to look through all this information again to 10 11 make sure that the approach for the, there 12 were no, maybe Chris or somebody else should 13 say this, high dose or high risk tasks that need to be taken into consideration. 14 15 DR. LOCKEY: Is that going to be including 16 the stand down period for external? 17 DR. ROESSLER: Yes. 18 DR. OSTROW: Okay, issue 18 is the surrogate 19 external exposure data. 20 MS. BLOOM (by Telephone): Where are we now? 21 DR. OSTROW: Eighteen, issue 18. 22 This was a question, when we went back 23 to talking about that famous Table 36, it's a 24 similar type question. I said that the 25 process being used, a lot of different data

went into it, and it's complex. And we weren't quite sure exactly how it was being done in all cases. How the different things were, we mentioned that they're, I think we mentioned five different types of data that were here: pre-clean up survey data, eight solid ore sample data, one-day survey in six locations, two one-day pre-cleanup survey data after vacuuming, flushing, post-decontamination survey data. We weren't quite sure how all the pieces fit together here. So we don't have a confident feeling that it was all done sort of transparently.

DR. MAURO: We'd like to be in a position where we can go to the original data sources as referenced or provided, and then go from there and stepwise reconstruct and match the recommended numbers that you have in your lookup tables. And need, we owe to you the places where we were not able to do that. But also at the same time, once we do that, once we're at a point where, okay, now we understand exactly what was done.

The other thing we owe is whether or not we believe -- because right now we're

really sort of groping, whether or not we believe that the construct for your system, for surrogate external data adequately captures these high end groups. Our recurring theme over and over again is that, and we see it all the time, is, yes, I think that you've got all the data. Now we understand what you did. We can match your numbers.

Then we have to ask ourselves the question, based on that information do we believe that all workers for different categories of workers and that have different functions, different places, are getting the benefit of the doubt. Or is it possible that the construct is only going to, is going to be fair to 50 percent of the workers. In other words if you work off the median or if you work off the full distribution, I guess, we owe you -- see, we're in a funny position.

We don't quite understand how you came up with your construct, and once we understand it, we'll be in a much better position to make some constructive criticisms on whether or not we believe that that construct is in fact claimant favorable for the full array of

different categories of workers. Now one of the problems we may run into is that we may not have a full appreciation of the diversity of work that took place.

So we may be left in a funny position where we say, well, if we look at it all, and we say, okay, I think we understand the full range of the different kinds of activities that took place. And it looks like the worst category of activity from an external point of view were people who did this. Given that is there adequate data in the dataset that allows you to construct a surrogate for that category of people that we feel, yes, is given the benefit of the doubt to that group of people. And then we're done if the answer is yes.

But I don't think we're, because we got sort of stopped midstream where we really couldn't figure out how your construct came about, we can't answer the ultimate question for ourselves. We're sort of left in the -- 'til we do that, so we're not home yet. That is, after we pose it, we have this exchange on Table 36 and these other tables where we say, ah, okay, now I know what was done, how they

1 did it. I see the data that they used, and I 2 can match their numbers. 3 Then we're going to have to regroup amongst ourselves and say, okay, does this do 4 5 the trick. Does it cap, in the end does it 6 provide a vehicle to give the benefit of the 7 doubt to that subgroup of workers that were 8 unmonitored that could have gotten high end 9 exposures. If we come away with, yeah, I 10 think it does, that's the end of the story. 11 Otherwise, we'll come back and say, no, I 12 don't think it does. So we really, we can't achieve closure in one step. It's going to 13 14 take a couple of steps. 15 DR. ROESSLER: So the first step is for you 16 to come up with your questions. DR. MAURO: Questions, and then we'll be 17 18 home, then we'll be on our way to closure. 19 DR. OSTROW: Issue 19, we discussed that 20 already. This is the work hour business. 21 **ISSUE TWENTY** 22 Twenty, this is the same issue we 23 discussed also, I think, with issue 11 and 15, 24 geometric mean business versus the,

distribution versus 95<sup>th</sup> percentile.

25

So there

1 DR. MAURO: Yeah, and it's in this place 2 where you do say, yes, we agree. We need to 3 revisit this question, so here's the place 4 where --5 DR. NETON: Where you describe the document 6 against these questions. 7 DR. MAURO: Yeah, this is right. 8 is no issue regarding number 20. I think 9 NIOSH agrees that, yes, we need to revisit this in light of the new policy as articulated 10 11 in the OTTB. 12

## ISSUE TWENTY-ONE

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DR. OSTROW: Twenty-one, and this is basically the confidence of uncertainty analysis, I think is the same as issue 12 which we've covered already. I think the answer to this is that if the 33 MAC or the new bioassay data is good, then you don't need confidence of uncertainty analysis if you can get yourself that these are really the maximum doses that people can, exposures people can get, then you don't need to do the uncertainty analysis. This goes away, issue 21.

## ISSUE TWENTY-TWO

Finally, issue 22 is the outdoor

doses. Here I had misstated. I said the site profile doesn't address missed occupational and environmental doses to workers, and it actually does. I was used to the other site profiles where they have a separate section for environmental. In re-reading it more carefully, the TBD, it's there, but it's blended in with the other stuff. It's not like really separated out.

And this is like we discussed before, the environmental outdoor stuff, where all the piles of ore, waste piles, accounted for?

Whether, was the incinerator outdoor, the incinerator that was --

MS. BLOOM (by Telephone): Excuse me, somebody's turning papers near the microphone.

DR. OSTROW: I'll repeat that we discussed this already. The issue is are all the sources taken into account, the burlap bags, the ore, the waste? Is there an incinerator onsite? Was there an incinerator onsite? When did it operate? Sort of these issues. Were the sources identified and accounted for correctly?

That's it.

1 DR. ROESSLER: Well, if you're satisfied 2 with 22, then are there any other issues that 3 we need to bring up to complete this? 4 DR. OSTROW: Arjun, did you have anything to 5 bring up? 6 DR. MAKHIJANI (by Telephone): I was gone 7 for a few minutes so I don't know what all 8 came up, but just I came back late after the 9 break. But the ore concentrate question in my 10 memory from the Fernald ore concentrate 11 processing time, the Thorium-230 seemed to go 12 along with ore concentrates or the radium got 13 left behind. Now, was that not the case at 14 Linde? 15 MS. BLOOM (by Telephone): I believe what 16 I've seen is that once you get to U-02, you 17 might have a little bit of thorium left there, 18 less than a half a percent by activity from 19 what I've seen in documents. And that we've 20 already agreed to go back and look at that 21 again. 22 DR. MAKHIJANI (by Telephone): Yeah, I think 23 if it's U-02, I would agree with you. I sort 24 of read concentrates, and so it came to my 25 mind.

1	MS. BLOOM (by Telephone): No, it's U-02
2	after 1947.
3	DR. MAKHIJANI (by Telephone): Okay, yeah, I
4	think some verification on that point would be
5	very important. And sorry that I missed that
6	you'd already said that.
7	MS. BLOOM (by Telephone): That's okay.
8	DR. ROESSLER: Is there any other question
9	or issue?
10	(no response)
11	DR. ROESSLER: It seems like what we need to
12	do now is put this on paper, and I'd
13	appreciate some help from some of you as to
14	what we resolved on each issue. The steps
15	that I see are that SC&A are going to prepare
16	their questions on the TBD Table 13 and 36,
17	deliver these to NIOSH.
18	And then NIOSH has a whole bunch of
19	assignments. Cindy has committed to a lot of
20	things.
21	MS. BLOOM (by Telephone): You better not
22	say that. You're going to get me in trouble,
23	Gen.
24	DR. ROESSLER: I heard you say it over and
25	over What we need to get down on paper is

1 what you committed to. And I think the 2 important thing is then to look at a 3 timeframe, what's reasonable to expect from SC&A on their questions to deliver to NIOSH. 4 5 And what does NIOSH think that the timeframe 6 would be to re-evaluate all these issues. 7 Really they're several, one big one, and then 8 maybe some better documentation then. 9 Does anybody have any comments? 10 think this we owe to the Board and the people 11 on the telephone. 12 DR. BEHLING: Who's going to do the analysis 13 of the bioassay? Because I consider that the 14 single most important issue. 15 DR. NETON: We'll do that. 16 DR. ROESSLER: Do you have some feeling for 17 a timeframe on it? 18 DR. NETON: Well, I think we need to talk 19 among ourselves. I don't want to give a 20 timeframe right now. If we put out maybe a 21 draft of what these action items are, we could 22 fill it in. I need to talk to Cindy and 23 workloads and the issues on the table right 24 now. 25 DR. ROESSLER: So we will work together then

1 on the issues. 2 DR. NETON: I wish I could give you a 3 timeframe now but I'm not prepared to do that. 4 DR. ROESSLER: Perhaps by the next Board 5 meeting or Board phone call we can have that. 6 DR. NETON: Well, certainly well in advance of that, the Board call, by April 5<sup>th</sup>. 7 8 DR. ROESSLER: That sounds reasonable. 9 DR. BEHLING: Is the intent, Jim, to use the 10 bioassay data as a way of replacing the air 11 sampling data --12 DR. NETON: Yes. 13 DR. BEHLING: -- or to confirm the air 14 sampling data? 15 DR. NETON: No, the ultimate intent would be 16 to use it to replace the air sampling data if 17 we can determine that it's a valid set, and 18 it's a lognormal and all the good caveats that 19 go along with that. And if that does, then 20 many of these issues drop off the table. But 21 I need to talk to Cindy and the others to 22 figure out how much time she has. 23 longer to construct one of these coworker sets 24 than one would think even though we've done it 25 many, many times there's a lot of issues to

deal with.

DR. MAURO: From my perspective in terms of communicating back to NIOSH the questions we have so that we could fully appreciate Table 36 and the whole, that might work, rather than try to write it down, is it possible that we could have our reviewers talk to your people directly and say, okay, I don't understand how you got this number. Could you walk me through it? And that might be a lot easier, just one phone call, may last an hour or two.

And once we have a full appreciation of, okay, I think I understand what was done, then what we can do is perhaps put an e-mail out to the working group that says, okay, we understand. Here's the answer. And then we can also say something about whether or not the follow on issues are concerned or have been resolved.

In other words I understand what they did, and I think they've captured the high end group. Or I understand what that did, and I don't think they captured the high end group. But at least we'll be able to get it to that point, and then we'll deliver that to you and

1	the rest of the working group.
2	DR. ROESSLER: It sounds like in priorities
3	with time it seems like that would work best.
4	DR. MAURO: I thing that can go pretty
5	quickly.
6	DR. OSTROW: Well, John, I think we have to
7	write it down though first even before the
8	teleconference.
9	DR. MAURO: No, among us, yeah.
10	DR. OSTROW: I think it would be probably
11	rather than spring it on the
12	DR. MAURO: Okay
13	DR. OSTROW: we should send them a copy
14	and say we don't waste time that way.
15	DR. NETON: You can coordinate with Chris.
16	DR. OSTROW: Because a lot of this stuff is
17	very specific like what did you mean in the
18	third sentence of this paragraph.
19	MR. ELLIOTT: Yeah, I think if you could get
20	it said in advance it would certainly prepare
21	us to be more responsive in the time you'd
22	have to spend together on the phone.
23	DR. WADE: The Chair can be on the telephone
24	call if you'd like.
25	DR. NETON: Yeah, the working group members

1	are invited to participate in these calls but
2	not required, at least that's the way it's
3	been in the past.
4	DR. ROESSLER: So is there anything else we
5	need to consider, Lew or Emily?
6	DR. WADE: I think it's an activity and then
7	maybe during the April $5^{ ext{th}}$ call you can do a
8	little bit better forecasting to the Board as
9	to what they might expect when you do your
10	work group report. But it was a very
11	productive day.
12	I think you did a masterful job of
13	leading the folks here.
14	DR. ROESSLER: Pushing them.
15	DR. WADE: Would they were all this smooth.
16	DR. ROESSLER: Then I think we're adjourned.
17	(Whereupon, the working group meeting
18	concluded at 3:15 p.m.)

CERTIFICATE OF COURT REPORTER

## STATE OF GEORGIA COUNTY OF FULTON

I, Steven Ray Green, Certified Merit Court Reporter, do hereby certify that I reported the above and foregoing on the day of March 26, 2007; I, Steven Ray Green, then transcribed the proceedings, and it is a true and accurate transcript of the testimony captioned herein.

I further certify that I am neither kin nor counsel to any of the parties herein, nor have any interest in the cause named herein.

WITNESS my hand and official seal this the 22nd day of July, 2007.

\_\_\_\_\_

STEVEN RAY GREEN, CCR

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